

Head 43: Ministry of Works and Transport

A summary of the Ministry's Expenditure, Divisions and Projects Financial Scrutiny Unit, Parliament of the Republic of Trinidad and

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About this Guide

This guide provides a summary of expenditure for the Ministry of Works and Transport for the period 2012-2018. It provides the Members of Parliament and stakeholders with an overview of the Ministry's responsibilities. The primary purpose of this guide is to consolidate the information contained within the various Budget Documents pertaining to the Ministry of Works and Transport, and provide readers with an analysis of same. This guide is based primarily on the Draft Estimates of Recurrent Expenditure, the Estimates of Development Programme, the Public Sector Investment Programme and the Auditor General's Report on the Public Accounts of the Republic of Trinidad and Tobago for the fiscal year 2016.

Head 43: Ministry of Works and Transport

Overview

Mission

We provide world class infrastructure that supports the development of a 'united, resilient, productive, innovative and prosperous

Trinidad and Tobago; through a motivated team of employees working in collaboration with local and international partners.¹

Vision

The Ministry of Works and Transport (MOWT) is a strong, innovative, client-centered, well respected institution committed to the

social and economic development of the people of Trinidad and Tobago, through the provision of high quality infrastructure

development services that enable the growth of safe, healthy communities and globally competitive businesses within a vibrant natural

environment.

Minister: Senator the Honourable Rohan Sinanan

Permanent Secretary: Mrs. Sonia Yearwood

¹ Ministry of Works and Transport website, accessed on October 5, 2017: http://www.mowt.gov.tt/general/category.aspx?categoryID=7

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The MOWT is one of the largest ministries in Trinidad and Tobago comprising of several statutory authorities, state enterprises, administrative and technical divisions, established since 1956. The Ministry is responsible for providing the infrastructure services necessary for the social and economic development of the country. In keeping with its mandate, the Ministry provides a range of services to its clientele and the general public which includes:

- 1. construction and maintenance of highways, major and secondary roads under the authority of the Ministry;
- 2. advice on, as well as, the construction and maintenance of government buildings and facilities and MOWI buildings and facilities;
- 3. traffic management, the management of vehicular traffic and pedestrian access routes; and
- 4. coastal management in collaboration with stakeholders.

The Ministry of Works and Transport (MOWT) has a wide range of responsibilities as published in the Gazette on September 23rd, 2015², as follows:

- Coastal Erosion
- Bridges
- Construction
- Mechanical Services
- Traffic Management
- Harbours
- Motor Vehicle Registration and Control
- Ports (including Airports)
- Shipping

- Drainage
- Civil Aviation
- Heritage Buildings Maintenance
- Roads and Highways
- Air Services
- Maritime Services
- National Transportation
- Public Transport

² Accessed on October 04, 2017: http://www.news.gov.tt/archive/E-Gazette/Ga

Ministry's Core Divisions and Units3

Divisions	Units
Construction Division	Coastal Protection Unit
Drainage Division	Environmental, Health and Safety Unit
Highways Division	The National Traffic Management Centre (NTMC)
Mechanical Services Division	The Priority Bus Route Unit
Maintenance Division	Programme for Upgrading Roads Efficiency
Maritime Services Division	Traffic Management Branch
Transport Division	Traffic Warden Division
	Unemployment Relief Programme
	Administrative Departments/Units - Central Planning Unit and Corporate Communication Unit

³ Ministry of Works and Transport website, accessed on October 5, 2017: http://www.mowt.gov.tt/general/category.aspx?categoryID=3

State Enterprises, Statutory Boards and Other Bodies⁴

Airport Authority of Trinidad and Tobago	Pilotage Authority
Air Transport Licensing Authority	Port Authority of Trinidad and Tobago
Transport Board	Public Transport Service Corporation
Trinidad and Tobago Civil Aviation Authority	National Infrastructure Development Company (NIDCO)
The Vehicle Maintenance Corporation of Trinidad and Tobago	Point Lisas Port Development Corporation
National Helicopter Company Limited	LIAT Limited

⁴ Ministry of Works and Transport Website, accessed on October 5, 2017: http://www.mowt.gov.tt/general/category.aspx?categoryID=5

Where the Ministry spends its money

2017-2018 Estimates of Expenditure

The budget allocation of \$ 2,343,542,325.00⁵ for the Ministry of Works and Transport is comprised of:

- The Draft Estimates of Recurrent Expenditure in the sum of \$2,150,942,325.00;
- The Draft Estimates of Development Programme in the sum of \$820,400,000.00
 - Consolidated Fund in the sum of \$192,600,000.00; and
 - Infrastructure Development Fund⁶ in the sum of \$627,800,000.00

The Estimates of Recurrent Expenditure include:

- 01 Personnel Expenditure \$455,958,000.00;
- 02 Goods and Services \$142,204,700.00;
- 03 Minor Equipment Purchases **\$1,354,000.00**;
- 04 Current Transfers and Subsidies \$1,022,762,027.00; and
- 06 Current Transfers to Stat. Boards and Similar Bodies \$528,663,598.00

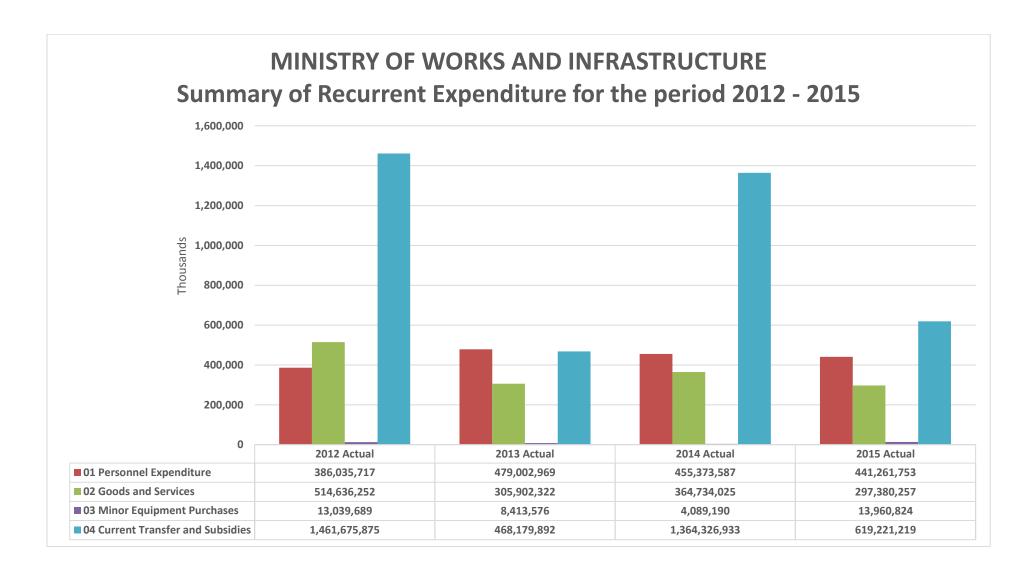
⁵Ministry of Finance website – Draft Estimates of Recurrent Expenditure for the financial year 2018 accessed on October 05, 2017: http://www.finance.gov.tt/wp-content/uploads/2017/10/Numbered-Draft-Estimates-Recurrent-Expenditure-2018.pdf

⁶ Head 18 –Ministry of Finance, Sub-Head 04 – Current Transfers and Subsidies, Sub-Item 11- Infrastructure Development Fund (IDF) (Infrastructure Development Fund allocation is part of the Ministry of Finance allocation for the financial year. *Therefore, the total recurrent expenditure for the Ministry of Works and Transport does not include IDF funding*.

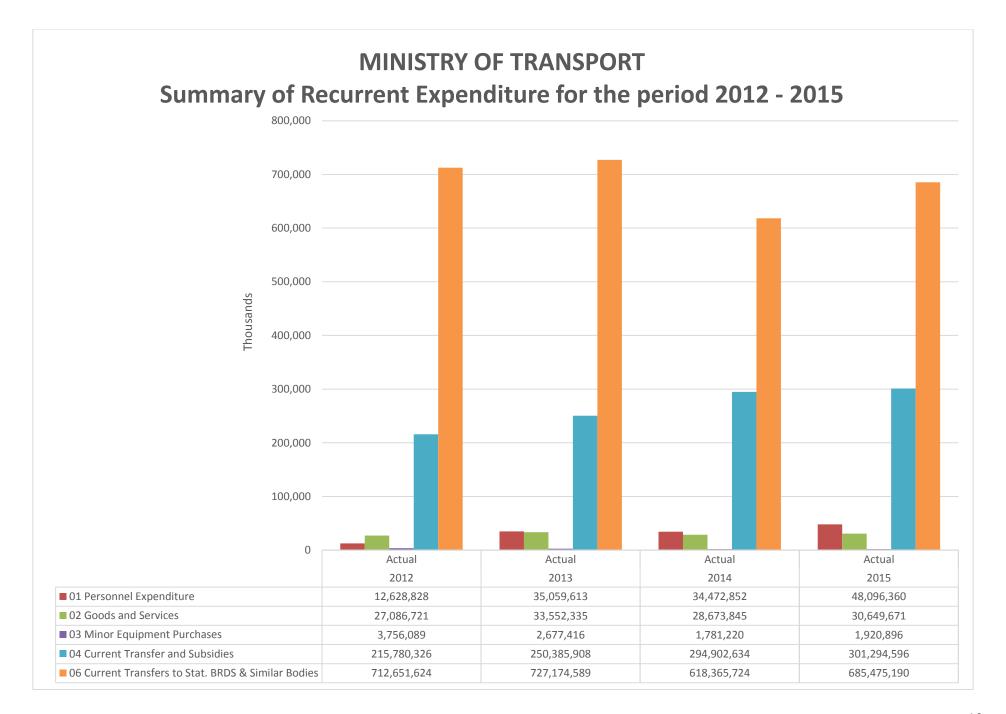
Percentage Allocation of the Ministry of Works and Transport is as follows:

- Total allocation as a percentage of National Budget = 4%;
- Recurrent Expenditure as a percentage of Total Recurrent Expenditure = 4%;
- Consolidated Fund Expenditure as a percentage of total Consolidated Fund Expenditure = 8%; and
- Infrastructure Development Fund Expenditure as a percentage of total Infrastructure Development Fund Expenditure = 23%

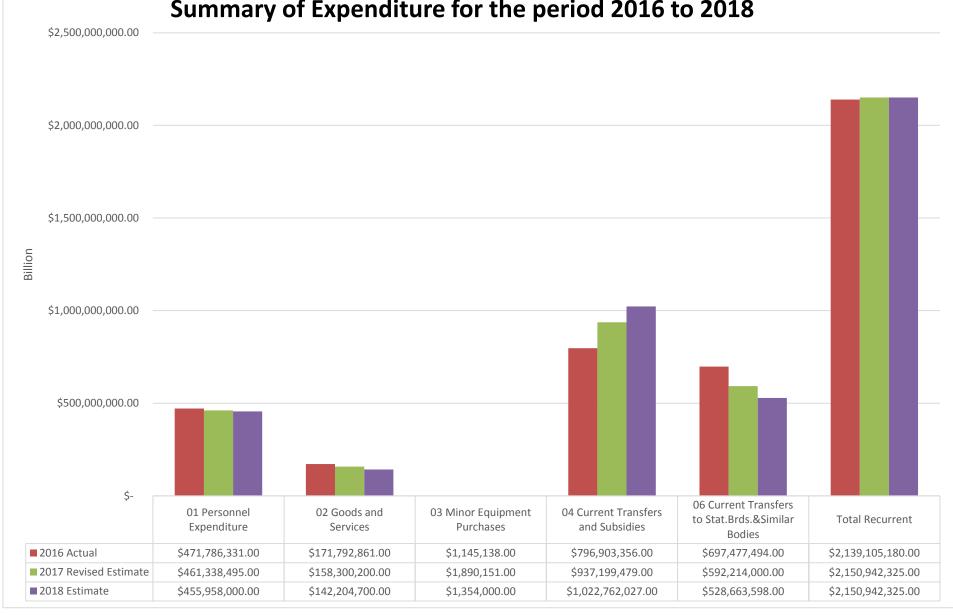
Summary of Recurrent Expenditure for the period 2012-2018⁷

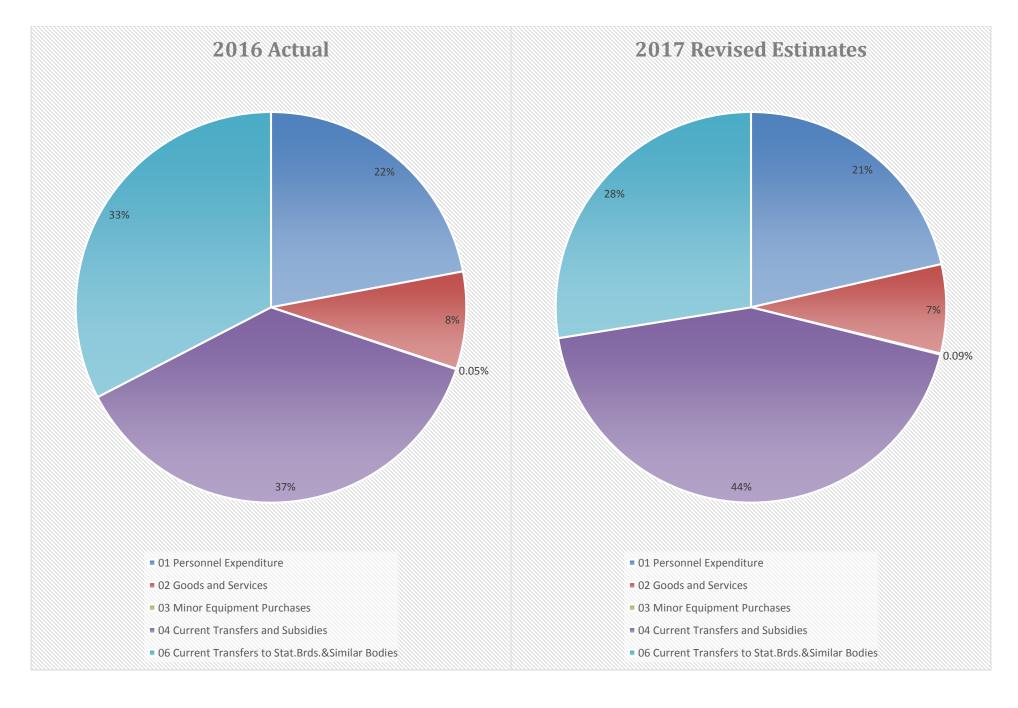


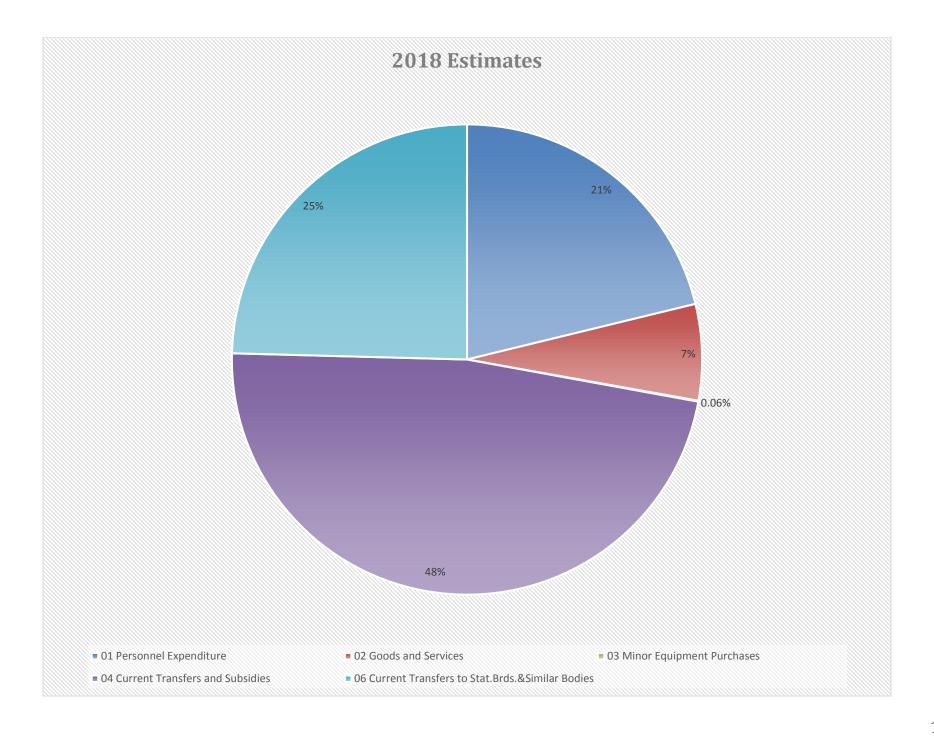
⁷ For the years 2010 to 2015, the current Ministry of Works and Transport were separated into the Head 69 -Ministry of Works and Infrastructure and Head34 Ministry of Transport.





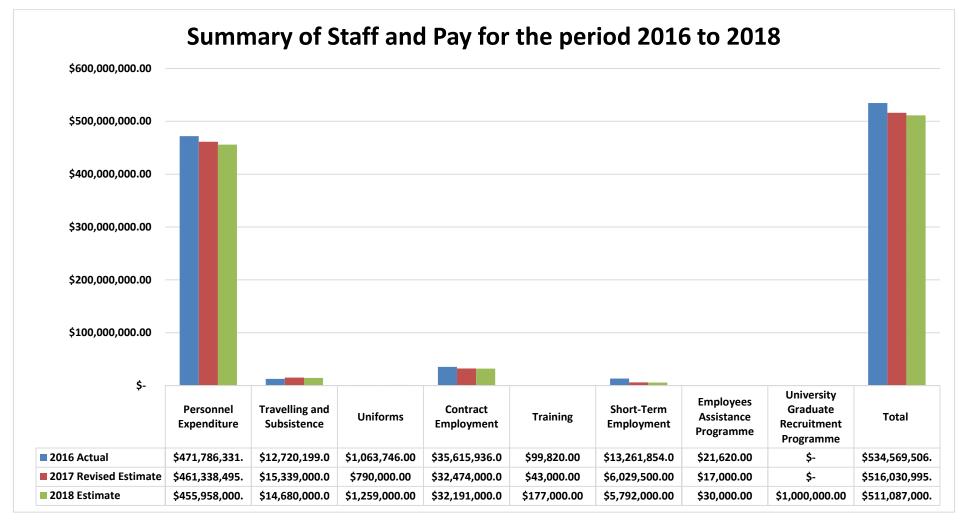






Staff and Pay⁸

The allocation of staff expenditure for the fiscal year 2017/2018 was \$511,087,000.00 which represents a decrease of approximately 1% from the last fiscal year 2016/2017. The following chart provides a breakdown of all expenditure related to staff from 2016-2018.



 $^{^8}$ Draft Estimates for Details of Estimates of Recurrent Expenditure for the Financial Year 2018 $\frac{\text{http://www.finance.gov.tt/wp-content/uploads/2017/10/Numbered-Draft-Estimates-Recurrent-Expenditure-2018.pdf}$

Analysis and Summary of Expenditure

Recurrent Expenditure refers to the payments for expenses which are incurred during the day-to-day operations of the Ministry for Personnel Expenditure, Goods and Services, Minor Equipment Purchases, Current Transfers and Subsidies and Current Transfers to Statutory Boards and Similar Bodies. Recurrent Expenditure for Fiscal Year 2017/2018 is \$2,150,942,325.00.

- ➤ The **Revised Estimates** for Recurrent Expenditure for Fiscal Year 2016/2017 was \$2,150,942,325.00. Comparing this figure with Fiscal Year 2017/2018, there was no change in the allocation.
- ➤ The **largest** portion of the allocation has consistently gone to **Sub-Head 04 Current Transfers and Subsidies**. This figure has been increasing over the period 2016-2018, accounting for on average **43**% of total funding for the Ministry.
- ➤ **Minor Equipment Purchases** received the **lowest** portion of the total allocation for the Ministry over the period 2016 to 2018.
- ➤ **Goods and Services** allocation remained **constant** over the years 2017 and 2018.
- ➤ Current Transfers to Statutory Boards and Similar Bodies received the second largest portion of the allocation and has been decreasing over the period 2016 2018. There was an overall decrease in the allocation by 8%.
- ➤ The total allocation has been **constant** over the two (2) year period.

Summary of Development Programme Expenditure for the period 2016-2018

Development Programme is capital expenditure aimed at improving and enhancing development in different areas of Trinidad and Tobago which includes; human resources, economic and social development.

The Public Sector Investment Programme (PSIP), which represents the capital expenditure component of the National Budget, is the instrument used by Government to effect its vision and policies. It is a budgeting and strategic planning tool made up of projects and programmes, designed to realise the goals set out in the Government's overarching policy.

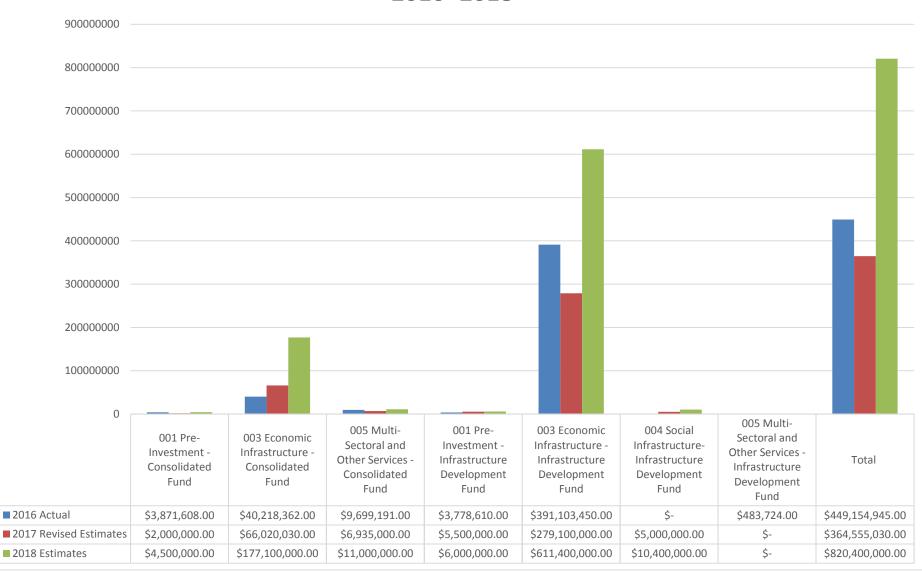
The PSIP budget document provides a detailed description of the programmes and projects and includes a review of the implementation of projects and programmes in the previous financial year and highlights the major projects and programmes to be implemented in the upcoming financial year.

- The Public Sector Investment Programme is intended to achieve:
 - ✓ the country's social and economic development goals; and
 - ✓ enhance the quality of life of all citizens.

The estimates for the development programme are presented in two parts as follows:

- Funds appropriated by Parliament and disbursed directly from the Consolidated Fund; and
- Funds disbursed from the Infrastructure Development Fund.

Ministry of Works and Transport Summary of Development Programme Expenditure for the period 2016 -2018



The Ministry's total allocation as a percentage of the National Budget for the period 2016 to 2018.

Year ⁹	Total Allocation ¹⁰	National Budget ¹¹	Percentage of National Budget
2016	\$2,192,894,341.00	\$56,573,913,053.00	4%
2017	\$2,225,897,355.00	\$55,598,436,912.00	4%
2018	\$2,343,542,325.00	\$54,955,041,591.00	4%

> Total allocation to the Ministry as a percentage of the national budget remain constant between the years 2016 to 2018.

⁹ For the Fiscal Years 2012-2016, actual figures were used to calculate total allocation. However, estimates were used to calculate the total allocation for the Fiscal Years 2017 and 2018.

¹⁰ Total Allocation for the Ministry of Works and Transport =Recurrent Expenditure + Consolidated Fund Expenditure

¹¹ The National Budget =Recurrent Expenditure + Development Programme Expenditure Consolidated

Auditor General Report Findings for the Fiscal year 2016

Ref: Auditor General's Report¹²

Vehicle Control

Controls relating to a proper vehicle management system under nine Divisions were not in place at the Ministry which resulted in the following discrepancies:

- The documented procedures and authorization for the reassignment or transfer of custody of vehicles to other Divisions of the Ministry were not produced.
- From a list of 862 vehicles presented at the Ministry, 158 were not in working condition, 313 were recommended for Board of Survey and the status of 17 could not be determined.
- A Motor Vehicle Register necessary to maintain control over custody and location of vehicles was not maintained for one of the nine divisions.
- Inspection Certificates were not produced for 41 vehicles under four Divisions. Vehicles over five years eligible for inspection, were not inspected for road worthiness as required by the Motor Vehicle Road and Traffic Act, Chapter 48:50.

Contract Registers

• Contract Registers for eight of the nine Divisions were not presented for examination which contravenes Financial Regulation 129 (1). As a result, particulars of all contracts awarded and relevant amounts expended and outstanding could not be established.

 $^{^{12} \} Report of the \ Auditor \ General \ on the \ Public \ Accounts \ of the \ Republic \ of \ Trinidad \ and \ Tobago \ for the \ Financial \ Year \ ended \ September \ 30, \ 2016, \ pgs. \ 38-39-http://www.auditorgeneral.gov.tt/sites/default/files/Auditor%20General%27s%20Report%20on%20the%20Public%20Accounts%202016_0.pdf$

Month to Month Contracted Services

• Monthly payments totalling \$131,364.73 were made to five service providers sampled. It was noted that on expiry of contracts to these suppliers, renewals were not done, instead they were paid on a month to month basis.

Establishment of a Motor Vehicle Authority

- On 24th June, 2010, Cabinet agreed to the construction of a Head Office and an Access Centre at Frederick Settlement, Caroni for the proposed Motor Vehicle Authority.
- The National Insurance Property Development Company Limited (NIPDEC) was later appointed as the executing agency and a \$339Mn Fixed Rate Bond was issued to finance the project for construction of the Head Office and six Access Centres. Annual transfers of \$17,458,500.00 from the Ministry were made to NIPDEC with effect from the financial year 2013.
- A status report as at February 2016 revealed that the total project cost was \$275,957,973.17. Construction of the Frederick
 Settlement Head Office and Access Centre had been completed and the keys for the facility were ready for handover to the
 Ministry.
- The Motor Vehicles and Road Traffic Bill, 2014 introduced in Parliament on 19th November, 2014 lapsed on 17th June, 2015 and has not been reintroduced in Parliament to date. As such, the proposed Motor Vehicle Authority has not been legally established via the requisite Act of Parliament and therefore has not yet formally come into existence.
- The building is now occupied by the Transport Division.

DEVELOPMENT PROGRAMME

Document not produced

• A Status Report in respect of Consultancy Services valued at \$16,154,082.26 under one Division was not produced. As a result, the validity of payments, status of completion and adherence to relevant terms and conditions could not be ascertained.

Recent Legislative Development

Act No.	Short Title	Related Bill	Date of Assent
9 of 201	The Motor Vehicles and Road Traffic (Amendment) Act, 2017 AN ACT to amend the Motor Vehicles and Road Traffic Act, Chap. 48:50 to introduce a system of traffic violations for certain breaches of the Act, to provide for the implementation of a red-light camera system, a demerit points system and the reform of the fixed penalty system and related legal proceedings and other related matters. http://www.ttparliament.org/legislations/a2017-09.pdf	Progression	27-Jul-2017

Noteworthy Development Programme Estimates in 2016-2018

The table below lists the projects that have experienced irregular variances in estimates for funding received under the Ministry of Works and Transport: ¹³

Project	2016 Actual	2017 Revised Estimate	2018 Estimate
09/003/11/A001 Major River Clearing Programme	\$2,260,840.00	\$1,000,000.00	\$9,000,000.00
09/003/11/A003 Infrastructure Rehab. And Flood Mitigation	\$5,098,184.00	\$1,000,000.00	\$9,000,000.00
09/003/15/B050 Purchase of 100 New Buses	\$0.00	\$17,500,000.00	\$45,000,000.00
09/003/15/D221 Roads and Bridges Rehabilitation (NHP)	\$1,245,297.00	\$1,000,000.00	\$8,000,000.00
09/003/15/D270 Improvement to Maraval Access (Saddle Road from Rapsey St to Valeton Avenue)	\$4,829,403.00	\$0.00	\$15,000,000.00
09/003/15/H828 Dredging of Government Shipping Service Basin to accommodate Super Fast Galicia	\$0.00	\$0.00	\$28,000,000.00
09/003/15/I012 Procurement of Critical Heavy Equipment Emergency Response and flood relief	\$1,754,972.00	\$0.00	\$5,000,000.00
09/003/11/A005 National Programme for the Upgrade of Drainage Channels (IDF)	\$6,242,138.00	\$9,000,000.00	\$33,000,000.00

¹³ Draft Estimates of Development Programme for the Financial Year 2018, http://www.finance.gov.tt/wp-content/uploads/2017/10/Numbered-Draft-Estimates-Development-Programme-2018.pdf

09/003/11/A007 Flood Mitigation- Erosion Control Programme (IDF)	\$19,708,626.00	\$10,000,000.00	\$30,000,000.00
09/003/11/P001 South Cocos Bay Shoreline Stabilisation Works (IDF)	\$0.00	\$1,500,000.00	\$12,000,000.00
09/003/11/P005 Cap-de-Ville Shoreline Stabilisation Works (IDF)	\$0.00	\$700,000.00	\$5,000,000.00
09/003/15/D256 Construction of a Vehicular and Pedestrian Bridge- Diego Martin (IDF)	\$4,855,403.00	\$171,000.00	\$20,000,000.00
09/003/15/D260 P.O.S-East/West Corridor Transportation Project (IDF)	\$13,798,522.00	\$18,000,000.00	\$80,000,000.00
09/003/15/D284 Churchill Roosevelt Highway Extension to Manzanilla (IDF)	\$0.00	\$500,000.00	\$72,000,000.00
09/003/15/D288 Construction of Moruga Highway (IDF)	\$0.00	\$0.00	\$45,000,000.00
09/004/13/B001 New Maracas Beach Improvement Project (IDF)	\$0.00	\$5,000,000.00	\$10,400,000.00
09/003/15/D247 Road Construction/Major Road Rehabilitation – PURE (IDF)	\$199,762,823.00	\$155,000,000.00	\$140,000,000.00
09/003/15/D275 Bridges Reconstruction Programme (BRP) (IDF)	\$64,096,970.00	\$48,000,000.00	\$70,000,000.00
09/003/15/D276 Landslip Repairs Programme (LRP) (IDF)	\$30,476,831.00	\$16,146,000.00	\$20,000,000.00
09/003/15/D289 Construction of the Valencia to Toco Road (IDF)	\$765,655.00	\$1,000,000.00	\$17,000,000.00

Status of New Projects for the Financial Year 2016/2017

The following new projects that received funding in the 2016/2017 financial year¹⁴:

Project -Item	2017 Estimate	2017 Revised Estimate	2018 Estimate
09/003/15/A001 Programme of Safety and Security	\$3,000,000.00	\$0.00	\$3,500,000.00
09/003/15/B060 Procurement of One Standby Generator for use at the PTSC Bus	\$5,200,000.00	\$1,000,000.00	\$1,400,000.00
Depot Port of Spain			
09/003/15/B061 Purchase of Engineering Fleet Maintenance System by the PTSC	\$1,000,000.00	\$0.00	\$1,000,000.00
09/003/15/B062 Design and Construction of a First Line Mechanical Repair Facility at	\$1,000,000.00	\$300,000.00	\$0.00
PTSC Depot, Arima			
09/003/15/H816 Upgrade of GSS (Scarborough Terminal Building)	\$1,000,000.00	\$0.00	\$0.00
09/003/15/H817 Reconstruction of Warrior Spirit Jetty	\$1,410,000.00	\$610,000.00	\$0.00
09/003/15/H818 Refurbishment of the Fast Ferries Guide Jetty	\$2,880,000.00	\$2,400,000.00	\$0.00
09/003/15/H819 Paving Terminal Yard - Port of Spain	\$680,000.00	\$561,000.00	\$0.00
09/003/15/H829 Purchase of Five tractor Trucks	\$8,000,000.00	\$4,000,000.00	\$0.00
09/003/15/H830 Replacement of Cone Fenders at the Port of Port of Spain	\$1,000,000.00	\$0.00	\$3,000,000.00
09/003/15/H831 Acquisition of Two Multi-Purpose Vehicles	\$100,000.00	\$0.00	\$1,000,000.00

 $^{^{14}\} Draft\ Estimates\ of\ Development\ Programme\ for\ the\ Financial\ Year\ 2018, \\ \underline{http://www.finance.gov.tt/wp-content/uploads/2017/10/Numbered-Draft-Estimates-Development-Programme-2018.pdf}$

09/005/06/A023 Development of Information System for VMCOTT	\$1,000,000.00	\$300,000.00	\$1,000,000.00
09/003/11/I 001 Port of Spain Terminal WASA Sewer Connection Construction Services (IDF)	\$500,000.00	\$500,000.00	\$100,000.00
09/003/11/P 011 San Souci Shoreline Stabilisation Works (IDF)	\$6,000,000.00	\$1,000,000.00	\$4,000,000.00
09/003/11/P 013 Quinam Costal Protection Works (IDF)	\$2,000,000.00	\$500,000.00	\$5,000,000.00

New Projects for the Financial Year 2017/2018

The following new projects that received funding in the 2017/2018 financial year¹⁵:

Project -Item	2018 Estimate
09/001/06/A004 Highway Improvement Studies	\$2,000,000.00
09/003/15/B039 Development of a Passenger Facility at Rio Claro	\$1,000,000.00
09/003/15/B041 Cleaning of Electrical Power System	\$1,000,000.00
09/003/15/B068 Procurement and Installation of an Electronic Camera Surveillance System at the Port of	\$1,000,000.00
Spain and San Fernando Terminal	
09/003/15/B070 Design and Construction of a New Passenger Terminal Depot at Sangsters Hill, Tobago	\$500,000.00
09/003/15/B072 Retooling of the Mechanical Engineering Garages - Equipment Modernization and	\$1,000,000.00
Outfitting of all Engineering Garages for the P.T.S.C Garages	
09/003/15/G168 Pedestrian Channelling in Urban Areas	\$1,000,000.00
09/003/15/G170 Provision for Data Collection	\$2,000,000.00
09/003/15/H795 Reconstruction of Berths at Caricom Wharves	\$1,000,000.00
09/005/06/F322 New Licensing Office Arima	\$500,000.00
09/003/11/P018 Little Rockly Bay Stabilisation Works - Mandelena Hotel	\$5,000,000.00
09/003/11/P019 La Brea Beach Shoreline Stabilisation Works	\$1,800,000.00
09/003/15/H832 Major Asset Renewal of the Water Taxi and Fleet of Vessels	\$10,000,000.00

 $^{^{15}\} Draft\ Estimates\ of\ Development\ Programme\ for\ the\ Financial\ Year\ 2018,\ \underline{http://www.finance.gov.tt/wp-content/uploads/2017/10/Numbered-Draft-Estimates-Development-Programme-2018.pdf}$

Committee Reports related to the Ministry of Works and Transport

Report on The Public Accounts [Enterprises] Committee

The examination of the audited financial statements of State Enterprises (NSDSL, e Teck, NFM, NQCL, GHRS, NIDCO and TTMF)

Recommendation No.	Report Recommendations	Ministerial Responses	Area requiring funding or follow-up
3. [\$427 Million Owed to Contractors]	The Ministry of Finance should make every effort to disburse the requisite amount of funds to NIDCO as soon as practically possible so that contractors can be paid for completed projects and suspended can be completed.	The outstanding payables to contractors have been reduced to \$176 million as at January 17, 2017. NIDCO has received funding for the payment to contractors from the Ministry of Works and Transport and continues to actively pursue the payment of the outstanding amount.	

Eight Report of The Public Accounts Committee

The Examination of the Report of the Auditor General of the Republic of Trinidad and Tobago on a Special Audit of the Public Transport Service Corporation (PTSC).

Recommendation No.	Report Recommendations	Ministerial Responses	Area requiring funding or follow-up
8 [Global Positioning System]	 PTSC should liaise with the MOWT to determine the status of this project in terms of PSIP funding and any other funding mechanisms; PTSC should, as a matter of urgency, produce a revised coherent plan addressing the required funding and the purpose of this project in reducing maintenance cost. 	Outstanding	

General Useful Information

- 1. Ministry of Communications, Works, Physical Development, Public Utilities, ICT & Community Development, Grenada: http://www.gov.gd/ministries/works.html
- 2. Ministry of Infrastructure, Ports, Energy and Labour, St Lucia: http://www.govt.lc/ministries/infrastructure-port-services-and-transport
- 3. Ministry of Transport, Works, Urban Development and Local Government, St. Vincent and The Grenadines: http://www.transport.gov.vc/transport/
- 4. Ministry of Transport and Mining, Jamaica: www.mtw.gov.jm/